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May 27, 1998

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Ms. Magalie Roman Salas Secretary Federal Communications Commission 1919 M Street, N.W. Room 222 Washington, DC 20004

> EX PARTE PRESENTATION RE: MM Docket No. 97-217

Dear Ms. Salas:

On May 26, 1998, representatives of the Catholic Television Network met with Roy Stewart, Keith Larson, Barbara Kreisman, Charles Dziedzic, Clay Pendarvis, Michael Jacobs and David Roberts of the Mass Media Bureau to discuss the issues identified on the enclosed presentation. Present at the meetings were:

Monsignor Michael J. Dempsey, President of Catholic Television Network; Michael Lavery, Administrative Director for Instructional Television of the Archdiocese of New York;

Robert W. Denny, P.E., President of Denny & Associates, P.C.;

Henry M. Rivera, Edwin N. Lavergne and J. Thomas Nolan, Shook, Hardy & Bacon; and,

William D. Wallace, Crowell & Moring LLP.

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Pursuant to Section 1.1206(b) of the Commission's Rules, an original and one copy of this letter are being submitted for inclusion in the file referenced above.

Respectfully submitted,

William D. Wallace

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#### Enclosure

cc: Roy Stewart

Keith Larson

Barbara Kreisman Charles Dziedzic Clay Pendarvis Michael Jacobs David Roberts

## Before The FEDERAL COMMUNICATIONS COMMISSION Washington, DC 20554

## CATHOLIC TELEVISION NETWORK

May 26, 1998

Amendment of Parts 1, 21 and 74 to Enable Multipoint Distribution Service and Instructional Television Fixed Service Licensees To Engage in Fixed Two-Way Transmissions

> MM Docket No. 97-217 RM-9060

#### I. CATHOLIC TELEVISION NETWORK

- A. CTN is an association of 18 Roman Catholic Archdioceses and Dioceses, which hold licenses in the Instructional Television Fixed Service ("ITFS").
- B. CTN members are Archdioceses and Dioceses throughout the United States, including the San Francisco Bay Area, Boston, Brooklyn, Chicago, Dallas, Detroit, Los Angeles, New York, Orange, Orlando, Rockville Centre, San Bernardino, Youngstown, Buffalo, St. Louis and Wichita.
- C. Each CTN member operates an accredited diocesan school system and is the licensee of one or more ITFS stations.
- D. CTN's members provide educational programming to more than 500,000 students throughout the United States, and provide programming distributed by cable systems reaching millions of households.
- E. CTN's members have been involved with ITFS since the proceeding in which the Commission established ITFS as a licensed service. Some of CTN's members have held ITFS licenses for more than 30 years.
- F. CTN has participated in this rulemaking by filing comments and reply comments. It has proposed modifications to the proposed rules to make implementation of two-way transmissions more beneficial to the ITFS community.
  - G. CTN's main concerns in this proceeding are:
  - Preservation of the requirement to engineer systems to eliminate the potential for interference into ITFS (i.e., protection from co- and adjacent-channel interference as well as protection from brute force overload from non-co- or non-adjacent channel stations)
  - Preservation of the ITFS spectrum for educational uses
  - Preservation of the autonomy of ITFS stations
  - Protection of the ability of ITFS to grow as an educational resource
  - Retention of the FCC Staff review of interference issues

#### II. <u>EDUCATION-RELATED ISSUES</u>

- A. For the past 30 years, the Commission has reserved the ITFS spectrum for instructional use, and it is the only spectrum designated for instructional use in the United States. This instructional use should be preserved.
- B. The Commission's policy on leasing ITFS spectrum to wireless cable operators is based on the financial benefits which ITFS entities acquire in leasing excess capacity. The policies permitting these benefits should be preserved.
- C. ITFS and wireless cable operators have somewhat different perspectives on issues raised in the <u>NPRM</u> in MM Docket No. 97-217.
  - ITFS operators need to reserve capacity for educational expansion; wireless cable operators want to resell all capacity available.
  - ITFS entities are long-term providers of instruction in a market; wireless cable remains an as yet unproven business.
  - ITFS operators need certainty to fulfill obligations to students and community; wireless cable operators are still in the process of developing commercial services and financial base.
- D. These differences are likely to be aggravated by a new proposal by Petitioners (not included in NPRM) to require mandatory retuning of ITFS stations to "comparable facilities." Petitioners' May 15, 1998 ex parte filing, Proposed Section 74.902(k).
  - Makes more difficult the potential that ITFS licensees would be able to use two-way transmissions on their own channels
  - Contains no language precluding reduction in frequency assignments to ITFS licensees (loss of excess capacity = loss of revenues)
  - Suggests that ITFS and wireless cable will become antagonists in disputes over spectrum rather than partners in joint use of spectrum
  - May preclude expansion of "distance learning" opportunities
  - E. The Commission should reject mandatory retuning for ITFS.

#### III. PROTECTION FROM INTERFERENCE FOR ITFS

- A. Current rules require pre-grant demonstration of potential for interference into existing ITFS receive sites.
  - Known interference paths (primarily, one-way video)
  - Standardized analysis based on desired-to-undesired signal ratio at existing receive sites
  - Staff review of pleadings prior to grant
- B. Petitioners' proposed rules virtually eliminate the benefit of pre-grant interference analysis. See NPRM, ¶¶ 34-38
  - Unknown interference paths
  - Hypothetical interference analysis
  - Petitioners recommend that Staff would not review interference prior to grant if no objections (See NPRM, ¶ 49)
- C. Although current rules rely on pre-grant interference analysis to avoid interference, Petitioners are attempting to eliminate the usefulness of that analysis and force existing stations to rely on post hoc remedies.
  - Reliance on post hoc remedies shifts the burden of preventing interference to incumbent (by initiating complaint)
  - If no binding interference analysis is required prior to grant, there is no incentive to design system to preclude interference at existing sites
  - Identifying source of interference post hoc would be difficult because there is no requirement to file notice of response transmitter sites
- D. The Commission must provide a replacement for protection supplied by pre-grant interference analysis.
  - 6 MHz guardband between commercial "upstream" and ITFS "downstream" eliminates co- and adjacent-channel interference
  - Notification and testing procedure for response transmitters reduces risk of brute force overload
  - Interim licensing procedure (final grant after demonstration of interference free operation) places the burden on applicants to engineer system not to cause interference